# Withdrawal/Redaction Sheet Clinton Library

DOCUMENT NO. AND TYPE	SUBJECT/TITLE	DATE	RESTRICTION	
001. memo	Ro Rosalyn Miller and Patricia Romani from Carol Rasco re Diane Gibson (partial) (1 page)	07/04/94	P6/b(6)	,

#### **COLLECTION:**

Clinton Presidential Records Domestic Policy Council Carol Rasco (Meetings, Trips, Events)

OA/Box Number: 5040

#### FOLDER TITLE:

Briefing Materials for HUD Meetings 5 July

#### rw176

## Presidential Records Act - [44 U.S.C. 2204(a)] RESTRICTION CODES Freedom of Info

- P1 National Security Classified Information [(a)(1) of the PRA]
- P2 Relating to the appointment to Federal office [(a)(2) of the  $\ PRA$ ]
- P3 Release would violate a Federal statute [(a)(3) of the PRA]
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- P5 Release would disclose confidential advise between the President and his advisors, or between such advisors [a)(5) of the PRA)
- P6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]
  - C. Closed in accordance with restrictions contained in donor's deed of gift.
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  - RR. Document will be reviewed upon request.

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#### EXECUTIVE OFFICE OF THE PRESIDENT

06-Jul-1994 05:25pm

**TO:** FAX (9-708-2476, Sec. Cisneros)

FROM: Carol H. Rasco

Economic and Domestic Policy

CC: FAX (9-708-3336, Andrew Cuomo)
CC: FAX (9-708-3336, Jacquie Lawing)
CC: FAX (9-708-3672, Marsha Martin)

SUBJECT: Interagency Council on the Homeless

#### Secretary Cisneros:

I was pleased to have the opportunity yesterday to meet with Marsha Martin and her staff for the Interagency Council on the Homeless as well as to attend with Andrew Cuomo the Policy Committee of the ICH. It certainly always helps to better bring alive an issue when I can meet in person with people, put faces with names and hear them talk about their work.

I particularly appreciated hearing the report of the D. C. Initiative and look forward to visiting a program site with you when the full Council meets in the coming months.

My sincere thanks to Andrew, Jacquie, Marsha and the staff of the ICH for making Suzan, Jeremy and me feel so welcome.

P.S. In addition to professionals highly dedicated to the issues within the field of homelessness, you also have some excellent bakers in HUD!

cc: Andrew Cuomo Jacquie Lawing Marsha Martin



# FACSIMILE SHEET FOR POLICY GROUP MEMBERS

DATE: 6/29/94

NUMBER OF PAGES (INCLUDING COVER):

MATERIAL SENT TO:

·Policy Group Members

(see list below)

FAX NUMBERS SENT TO: Multi-Stations

SENDER'S FAX NUMBER: 202-708-3672

SENDER: Marcha Martin

•NOTE: PLEASE DISTRIBUTE THE ATTACHED MATERIAL TO THE APPROPRIATE POLICY GROUP MEMBERS.

AGRICULTURE - Shirley R. Watkins

CENSUS BUR/COMMERCE - William Butz
CORP. FOR NAT/COMM - Susan Stroud

SERVICE

DEFENSE - Steve Kleiman

EDUCATION - Mary Jean LeTendre

ENERGY - William Raup

FEMA - Dennis Kwiatkowski

FmHA - Deborah Matz
GSA - Gordon S. Creed
HHS - Jerry Britten

HUD - Andrew Cuomo Jacquie Lawing

INTERIOR - Dolores Chacon

JUSTICE - James P. Turner

LABOR - Raymond Uhalde

OMB - Kenneth Ryder

TRANSPORTATION - VACANT

USPS - Laurie Weiner VETERANS AFFAIRS - Dale Renaud

WHITE HOUSE/DPC - Suzan Johnson Cook



#### MEMORANDUM

TO: Policy Group Members and Staff Contacts

FROM: Marsha A. Martin, D.S.W.

Executive Director

DATE: June 29, 1994

SUBJECT: July Policy Group Meeting

The next meeting of the Policy Group will be held on <u>Tuesday</u>, <u>July 5, 1994 at 2:00 p.m.</u> in <u>Room 10233</u> (Departmental Conference Room) of the HUD Building.

A copy of the agenda is attached. Please let me know as soon as possible if you have suggestions for additional agenda items or if you are unable to attend or send a representative.

Attachment

cc: Program Managers



POLICY GROUP MEETING **HUD CONFERENCE ROOM 10233** TUESDAY, JULY 5, 1994 2:00 P.M.

#### **AGENDA**

- A. INTRODUCTIONS
- CURRENT PROJECTS AND ACTIVITIES В.
  - -- INITIATIVE CITIES (HUD) D.C. INITIATIVE (ICH AND COMMUNITY PARTNERSHIP)
  - -- HOMELESSNESS PREVENTION MEETINGS (FEMA)
  - --SURPLUS PROPERTY (ICH)
- GAO REPORT ON THE IMPACT OF THE MCKINNEY ACT IN SELECTED CITIES
- FEDERAL PLAN WORK GROUPS--UPDATE D.
  - --HOMELESSNESS PREVENTION
  - -- IMPROVING ACCESS TO MAINSTREAM PROGRAMS
  - -- MENTAL HEALTH/SUBSTANCE ABUSE WORKING GROUP
  - -- HEALTH CARE AND NUTRITION SERVICES
- E. UPDATE ON PROGRESS OF FY 1995 BUDGET AND LEGISLATIVE PROPOSALS (All agencies)



#### POLICY GROUP AND STAFF DIRECTORY - JULY 1, 1994

#### **AGRICULTURE**

Policy Group Members: Shirley R. Watkins (202) 720-7711

(FNS)

FAX: (202) 690-3100

Deborah Matz (202) 720-3213 (FmHA)

FAX: (202) 720-4033

Staff Contacts: Michael Fishman (703) 305-2017 (FNS)

Jill Randell (703) 305-1112 (FNS)

FAX: (703) 305-2576

Amy Donohue (703) 305-2920 (FmHA)

FAX: (703) 305-2982

#### NON-MCKINNEY PROGRAMS:

 All USDA Food Programs, including Food Stamps and Soup Kitchens
 Staff Contact: Jill Randell (above)

• Farmers Home Administration Surplus Properties Staff Contacts: Reed Peterson or Betty Throne (202) 720-1452 FAX: (202) 205-2476

#### COMMERCE

Policy Group Member: William P. Butz (301) 763-5167

FAX: (301) 763-5013

Staff Contact: Annetta Clark (301) 763-2784

FAX: (301) 763-4144

#### CORPORATION FOR NATIONAL AND COMMUNITY SERVICE

Policy Group Member: Susan Stroud (202) 606-5000,

ext. 169

FAX: (202) 606-4928

#### DEFENSE

Policy Group Member: Steve Kleiman (703) 614-5356

FAX: (703) 695-1493

Frank Savat (703) 614-5574 Staff Contact:

FAX: (703) 695-1493

#### SURPLUS REAL PROPERTY

Air Force: John Carr (703) 696-5569

FAX: (703) 696-8828

Jack Kane (703) 325-0474 Navy:

FAX: (703) 325-2839

Gary Paterson (202) 272-0520 Army/CE:

FAX: (202) 272-1754

Office of Economic Adjustment:

Patrick O'Brien (703) 604-5844

FAX: (703) 604-5843

SURPLUS PERSONAL PROPERTY (Blankets)

John Reavey (215) 737-8280 FAX: (215) 737-8281

#### NON-MCKINNEY PROGRAMS:

Homeless Assistance Program Staff Contact: Frank Savat (above)

#### EDUCATION

Policy Group Member: VACANT

Alternate: Mary Jean LeTendre (202) 260-3788

FAX: (202) 260-7764

Staff Contacts: Patricia McKee (202) 260-0991

FAX: (202) 260-7764

David Wofford (202) 401-0404

(202) 401-1971 FAX:

James Roberts (202) 401-0427

FAX: (202) 401-1971

#### MCKINNEY PROGRAMS:

- Homeless Children and Youth Education Grants Staff Contacts: Francine Vinson (202) 260-0995 Christine Miller (202) 260-0997 FAX: (202) 260-7764
- Exemplary Education Grants
  Staff Contact: Francine Vinson (above)

#### **ENERGY**

Policy Group Member: William Raup (202) 586-2214

FAX: (202) 586-5145

#### FEDERAL EMERGENCY MANAGEMENT AGENCY

Policy Group Member: Dennis Kwiatkowski (202) 646-3487

FAX: (202) 646-4557

Staff Contacts: Fran McCarthy (202) 646-3652

Carol Coleman (202) 646-3107

FAX: (202) 646-2723

#### MCKINNEY PROGRAMS

• Emergency Food and Shelter National Board Program Staff Contact: Sharon Bailey (703) 706-9660 FAX: (703) 706-9679

#### GENERAL SERVICES ADMINISTRATION

Policy Group Member: Gordon S. Creed (202) 501-0210

FAX: (202) 219-2072 or (202) 501-2520

Staff Contacts: Marjorie Lomax (202) 501-0052

Ray Wynter (202) 501-0386

FAX: (202) 501-2520

#### MCKINNEY PROGRAMS:

- Title V Surplus Property (Personal Property)
  Staff Contact: Les Gray (703) 305-7240
  Grant Beattie (703) 305-7240
  FAX: (703) 305-7728
- Title V Surplus Property (Real Property)
  Staff Contact: Marjorie Lomax (above)
  Ray Wynter

#### HEALTH AND HUMAN SERVICES

Policy Group Member: Jerry Britten (202) 690-8774 FAX: (202) 690-8252

Staff Contacts: Mary Ellen O'Connell or Bob Raymond (202) 690-7150

Susan Young (202) 690-7316 FAX: (202) 690-8252

#### MCKINNEY PROGRAMS:

- AFDC Welfare Hotel Demonstration Staff Contact: Sheldon Shalit (202) 401-4807 FAX: (202) 401-4683
- Community Demonstration Projects for Alcohol and Drug Abuse Treatment Staff Contact: Robert Huebner (301) 443-0786 FAX: (301) 443-9334
- PATH (formerly Community Mental Health Services for the Homeless Block Grants)
  Staff Contact: Jean Hochron (301) 443-3706
  FAX: (301) 443-0541
- Community Mental Health Services Demonstration Projects for the Chronically Mentally Ill Staff Contact: Roger Straw (301) 443-3606 FAX: (301) 443-0541
- ACCESS Initiative (Access to Community Care and Effective Services and Supports)
   Staff Contact: Frances Randolph (301) 443-3706
   FAX: (301) 443-0541
- Emergency Community Services for the Homeless Grants Staff Contact: Joseph Carroll (202) 401-9354 FAX: (202) 401-5718

Family Support Centers
Staff Contact: Sheldon Shalit (202) 401-4807
FAX: (202) 401-5718

 Health Services for the Homeless Grants Staff Contact: Joan Holloway (301) 594-4420 Jim Gray (301) 594-4430 FAX: (301) 594-4989

• Surplus Property Disposition Staff Contact: Judy Breitman (301) 443-2265 FAX: (301) 443-0084

#### NON-MCKINNEY PROGRAMS

• Community Support Program for the Homeless Severely Mentally Ill Staff Contacts: Jackie Parrish (301) 443-3753 FAX: (301) 443-0541

Homeless Youth Drug Education
 Staff Contact: Pamela Johnson (202) 205-9843
 FAX: (202) 205-8221

• The Runaway and Homeless Youth Program - Basic Center Grants and Transitional Living Program Staff Contact: Pamela Johnson (202) 205-9843 FAX: (202) 205-8221

#### HOUSING AND URBAN DEVELOPMENT

Policy Group Members: Andrew Cuomo (202) 708-2690 Jacquie Lawing (202) 708-0270 Fax: (202) 708-3336

Staff Contact: Barbara Richards (202) 708-4300 FAX: (202) 708-3617

#### MCKINNEY PROGRAMS

• Emergency Shelter Grants Program
Staff Contact: Barbara Richards (202) 708-4300

. Rural Homeless Assistance Grants Staff Contact: Barbara Richards (above)

- Shelter Plus Care Staff Contact: Barbara Richards (above)
- Supplemental Assistance for Facilities to Assist the Homeless (SAFAH) Staff Contact: Barbara Richards (above)
- Supportive Housing Demonstration Program-Permanent Housing for Handicapped Homeless Staff Contact: Barbara Richards (above)
- Supportive Housing Demonstration Program— Transitional Housing
   Staff Contact: Barbara Richards (above)
- Safe Havens Staff Contact: Barbara Richards (above)
- Title V Surplus Properties Staff Contact: Barbara Richards (above) or Toll Free Hotline: 1-800-927-7588

#### NON-MCKINNEY PROGRAMS

- Contact: HUD's Office of Special Needs Assistance
  Programs at (202) 708-4300, or local HUD
  Field Office (Office of Community Planning
  and Development)
- Section 811 Housing for People with Disabilities Staff Contact: David Harre (202) 708-2866 FAX: (202) 708-2583
- Comprehensive Housing Affordability Strategy (CHAS) (Homeless Issues) Staff Contact: Barbara Richards
- Housing Opportunities for Persons with AIDS (HOPWA) Staff Contact: Barbara Richards (above)

#### INTERIOR

Policy Group Member: Dolores Chacon (202) 208-4203

FAX: (202) 208-4561

Staff Contacts: Bernita Joyce (202) 208-3460

Ken Reinfeld (202) 208-4950

FAX: (202) 208-4867

#### JUSTICE

Policy Group Member: James P. Turner (202) 514-3828

FAX: (202) 514-0293

Staff Contacts: Paul Hancock (202) 514-4713

Christine Ladd (202) 514-4748 Kenneth Zimmerman (202) 514-4742 Eileen Penner (202) 514-1004

FAX: (202) 514-1116

#### **LABOR**

Policy Group Member: Raymond Uhalde (202) 219-6050

FAX: (202) 219-6827

Staff Contacts: Robert Litman (202) 219-8660

Lafayette Grisby (202) 219-5677 John Heinberg (202) 219-8660

FAX: (202) 219-5455

Timothy L. Craig (202) 219-9116

FAX: (202) 219-4773

#### MCKINNEY PROGRAMS:

Homeless Veterans Reintegration Project
 Staff Contact: Eileen Connors (202) 219-9110
 FAX: (202) 219-7341

• Job Training for the Homeless Demonstration Program

Staff Contacts: Gus Morrison (202) 219-7674

Bob Rann (202) 219-7674

FAX: (202) 219-5455

#### OFFICE OF MANAGEMENT AND BUDGET

Policy Group Member: Kenneth Ryder (202) 395-4516

Fax: (202) 395-6889

Staff Contact: Joseph Firschein (202) 395-1483

FAX: (202) 395-1307

#### POSTAL SERVICE

Policy Group Member: Laurie Weiner (202) 268-3743

FAX: (202) 268-3775

#### TRANSPORTATION

Policy Group Member: Charlotte Adams (202) 366-4060

FAX: (202) 366-7116

Staff Contacts: Betty Jackson (202) 366-1730

FAX: (202) 366-7116

#### **VETERANS AFFAIRS**

Policy Group Member: Dale Renaud (202) 273-5760

FAX: (202) 273-5716

Staff Contacts: Kathy Jurado (202) 273-5750

FAX: (202) 273-5717

Eric Lindblom (202) 273-5760

FAX: (202) 273-5716

#### MCKINNEY PROGRAMS

• Domiciliary Care for Homeless Veterans Staff Contact: Dick Olson (202) 535-7168

FAX: (202) 535-7006

 Health Care for Homeless Veterans Staff Contact: Gay Koerber (202) 535-7303 FAX: (202) 535-7581

TAX: (202) 333-7

#### NON-MCKINNEY PROGRAMS

 VA Acquired Properties for Homeless Providers Program Staff Contact: Linda Walker (202) 273-7335 FAX: (202) 275-3523

VA Homeless Providers Grant and Per Diem Program Staff Contact: Lynn Bailey (202) 535-7303 Fax: (202) 535-7581

#### WHITE HOUSE

Domestic Policy Council

Staff Contacts: Suzan Johnson Cook (202) 456-5575

FAX: (202) 456-7028

Jeremy Ben-Ami (202) 456-5572

FAX: (202) 456-7028

National Economic Council

Staff Contact: Paul Dimond (202)456-2800

FAX: (202) 456-2223



POLICY GROUP MEETING HUD CONFERENCE ROOM 10233 TUESDAY, JULY 5, 1994 2:00 P.M.

#### **AGENDA**

- INTRODUCTIONS A.
- CURRENT PROJECTS AND ACTIVITIES B.
  - -- INITIATIVE CITIES (HUD)
    - D.C. INITIATIVE (ICH AND COMMUNITY PARTNERSHIP)
  - -- HOMELESSNESS PREVENTION MEETINGS (FEMA)
  - --SURPLUS PROPERTY (ICH)
- C. GAO REPORT ON THE IMPACT OF THE MCKINNEY ACT IN SELECTED CITIES
- D. FEDERAL PLAN WORK GROUPS--UPDATE
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  - -- IMPROVING ACCESS TO MAINSTREAM PROGRAMS
  - -- MENTAL HEALTH/SUBSTANCE ABUSE WORKING GROUP
  - -- HEALTH CARE AND NUTRITION SERVICES
- UPDATE ON PROGRESS OF FY 1995 BUDGET AND LEGISLATIVE E. PROPOSALS (All agencies)

#### EXECUTIVE OFFICE OF THE PRESIDENT

04-Jul-1994 05:26pm

TO: Bruce N. Reed
TO: Kathryn J. Way
TO: Jeremy D. Benami

FROM: Carol H. Rasco

Economic and Domestic Policy

CC: Rosalyn A. Miller CC: Patricia E. Romani

SUBJECT: welfare reform thank you

I truthfully have not forgotten this get together, things just got a bit topsy turvey around here last week. I suggest at this point the date of the first hearing, July 14, is a good time for a late afternoon reception. White House is fairly heavily booked for Congressional dinners as COngress starts back up so we should get Indian Treaty Room or Jackson Place.

Kathi, I assume the DPC budget can do this?

I will depend on you all to get the room and make all arrangments; I have, however, put in the request for the President to do a drop by and will notify the VP's office. However, I don't want anyone to breathe we even think the President can come...he will have just come back from the European trip and Congress will already be in full swing. Just let me know the time when it is set as well as the definite place.

Please make sure the Cabinet officers involved are invited (the ones on Task Force) and shall we invite non-federal government types that worked with you?

Thanks.

#### INTERAGENCY COUCIL ON THE HOMELESS

## Talking Points 7/5/94

#### 1:30 Meeting: ICH Staff

Informal meeting with Marsha Martin and staff of the interagency council.

Purpose: For you to meet the staff, get to know Marsha, and to give them your view of the structure of the Council within the DPC.

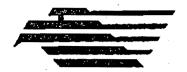
Format: Informal. You may want to spend the first five minutes giving them a brief pep talk, a sense of the priority of the issue for the President and for you. Then Jackie and I suggest opening the floor for informal discussion and questions from the staff. You may want to ask each of the staff to briefly describe what they do.

#### 2:00 Meeting: ICH Interagency Policy Group

Attendees: The Policy Group is made up of staff one or two levels below Assistant Secretary. They generally are career staff who run programs, although some are political.

Marsha chairs the meeting and will introduce you. They have a full agenda (attached), and you are just sitting in on the meeting, but you will have a few minutes to make remarks. Here are some suggestions:

- . Your view of the structure of ICH within DPC
- . Stress importance of issue/Council to the President
- . Discuss full Council meeting later this month/early next
- . Focus on implementation: looking for report at six months mark on where we are with the plan



#### MEMORANDUM

TO:

Policy Group Members and Staff Contacts

FROM:

Marsha A. Martin, D.S.W.

Executive Director

DATE:

June 29, 1994

SUBJECT:

July Policy Group Meeting

The next meeting of the Policy Group will be held on <u>Tuesday</u>, <u>July 5, 1994 at 2:00 p.m.</u> in <u>Room 10233</u> (Departmental Conference Room) of the HUD Building.

A copy of the agenda is attached. Please let me know as soon as possible if you have suggestions for additional agenda items or if you are unable to attend or send a representative.

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cc: Program Managers

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For a complete list of items withdrawn from this folder, see the

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Clinton Presidential Records Domestic Policy Council

Carol Rasco (Meetings, Trips, Events)

OA/Box Number: 5040

#### FOLDER TITLE:

Briefing Materials for HUD Meetings 5 July

rw176

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#### EXECUTIVE OFFICE OF THE PRESIDENT

04-Jul-1994 02:53pm

TO:

Rosalyn A. Miller

TO:

Patricia E. Romani

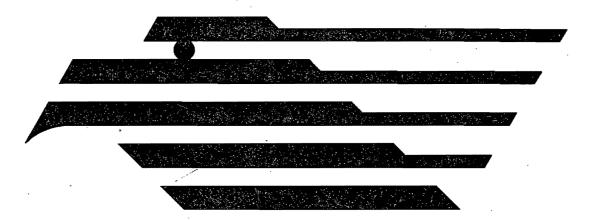
FROM:

Carol H. Rasco

Economic and Domestic Policy

SUBJECT: Diane Gibson

- 1. Roz: Veronica had told me just about the time Craig Smith had she had told me just about the time Craig Smith had an Arkansan originally and whom we sent a memo with the resume). I answered a call from Diane last week and she hasn't heard from Craig..would you track him down and see if he can find that memo, etc. Tell him I think he might know her, don't know for sure...her uncle was Francis Allen for whom the Francis Allen school was named by Holy Souls parish in LR. Tell him she will be traveling a lot between now and July 14 and 15 (see below) but he can leave message on her HOME machine...that number was on resume.
- 2. Pat: be aware that Diane will be in DC July 14 and 15 and will call here to see if I am free. I told her I would not be in before 14th that week and leaving the afternoon of 15th but we might be able to squeeze her in for a few minutes.



## DRAFT-POLICY GROUP WORKING DOCUMENT

Implementation Actions for the Federal Plan to Help End Homelessness

January 31, 1992

Revised as of December 31, 1992

Reorganized as of October 1, 1993

#### TABLE OF CONTENTS

PREVENTION	
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#### **PREVENTION**

### **CLIENT BASED**

- C Continue to provide mortgage default, reverse equity loan, and delinquent rental counseling through HUD-approved counseling agencies to prevent homelessness. (HUD)
- C Continue to provide in-depth counseling and financial planning assistance to veterans in danger of defaulting on their VA-guaranteed loans and losing their homes through foreclosure. (VA)

#### SYSTEMS BASED

- S Explore options to improve the planning process for release of mentally ill persons from jails and prisons to ensure necessary continuity of care. (HHS/DOJ)
- S Further develop criteria for identifying those persons in VAmainstream programs who are most at risk of becoming homeless after discharge in order to provide special targeted transition assistance. (VA)
- S Increase efforts to direct enforcement of the Fair Housing Act and Americans with Disabilities Act toward the special needs of the homeless and near homeless population. (DOJ)
- S Convene a meeting of agencies administering mainstream Federal programs (e.g., AFDC, SSA, Food Stamps, Section 8, and veterans benefits) to discuss improved outreach and coordination with the pre-release programs of correctional and State mental health institutions. (ICH)
- S/C Implement new statutory changes permitting PHAs to pay up to 15 percent of the cost of providing services for frail elderly or persons with disabilities to remain in their homes and prevent placement in nursing homes or potential homelessness. (HUD)

- S/C Through an agreement between DOE and HUD, establish a series of demonstration projects where local DOE and HUD field offices undertake joint weatherization projects of single family homes and shelters for the homeless. ((DOE/HUD/ICH)
- S/C Expand and strengthen pre-release arrangements with local public medical and domiciliary institutions and SSA field offices to better identify and forestall potential homeless situations. Take claims from patients before their discharge to ensure that they have some money upon release to use for housing costs. Complete a food stamp application at the same time as the SSI application in these cases. (HHS/SSA)
- S/C Develop interventions effective in preventing homelessness from five, 3-year demonstration grants now in their second year. (HHS/ACF)
- S/C Encourage local service providers to better coordinate financial assistance provided through Emergency Food and Shelter (EFS), Emergency Shelter Grant (ESG), and Emergency Community Services Grant (ECS) funding that prevents evictions in an effort to avoid duplicative services and better utilize funds by (1) initiating a pilot program to give local providers who participate in both programs a list of eligible services under each program and (2) emphasizing the need to coordinate and better target prevention activities such as rent, mortgage, and utility payments between the EFS and ESG programs. (FEMA/HUD/HHS)

#### OUTREACH

#### **CLIENT BASED**

- Continue implementing new outreach initiatives at all Veterans Benefits
  Administration Regional Offices including: a) outreach to homeless veterans in
  shelters and on the streets to ensure that they receive all available VA benefits;
  b) more aggressive efforts to identify all homeless veterans coming into contact
  with VA and link them up with all available VBA benefits; and c) more rapid
  processing of applications by homeless veterans for VBA benefits.
- Continue participation in locally-based "Stand-Downs" for homeless veterans (weekend-long events sponsored by nonprofit veterans organizations, VA, and others that provide a wide variety of services to homeless veterans up with various longer-term VA and other private and public assistance and benefits). Help to encourage and support the development of "Stand Downs" at new sites. (VA, with other ICH members)
- C Develop comprehensive and integrated systems of care for the homeless people with severe mental illness through its Access to Community Care and Effective Services and Supports (Access) Initiative. (HHS,CMHS)
- C Develop new models to provide outreach and comprehensive services to the homeless in outreach demonstration projects in major transit facilities in New York City, Baltimore and San Francisco. (DOT,HHS,HUD,USDA,DOL)
- C Encourage inclusion of homeless children in all Department of Education principal operating components (POCs) by sending a memorandum to all operating component heads.(ED)
- C Expand and strengthen prerelease arrangement with local public medical and domiciliary institutions and SSA field offices to better identify potential homeless situations. Take claims from patients before their discharge to ensure that they have some money upon release to use for housing costs. Complete a food stamp application at the same time as the SSI application in these cases. (HHS,SSA)
- C Explore ways to improve family member/guardian access to information concerning missing and possibly homeless, mentally ill relatives. (HHS,CMHS,DOJ)

- Care Program grants targeted to low income pregnant women. (HHS)
- Provide health care to homeless children through the new Health Care for Homeless Children (HCH) Demonstrations to provide mobile services to children. (HHS,HRSA)
- Require the Health Care for the Homeless (HCH) Program to provide mental health services, give priority in outreach and case management to difficult to reach populations, and provide assistance to access support services. (HHS,HRSA)
- C SSA will continue to increase outreach activities to homeless individuals, especially to homeless mentally ill persons. (HHS,SSA)

#### INFORMATION BASED

- I/S Broaden the definition of psychiatric health professional shortage areas and medical/mental health underserved areas to increase the number of psychiatrists, psychologists,psychiatric nurses, and social workers providing mental health services within Health Care for the Homeless projects. (HHS,CMHS,HRSA)
- Conduct a feasibility study for a video on homelessness. (ED)
- Conduct an assessment of ways to improve outreach and services to homeless people in national parks. (Interior)
- I/S Continue the formative evaluations of the current VA homelessness programs to identify ways to improve their operations; and continue improving local program sites performance calls in which all sites participate. VA
- I Disseminate information about the RTC affordable housing disposition program through ICH publications and regional workshops. (ICH)
- I/S Distribute information regarding the Interagency Council's Regional Coordinators to USPS Field Division Managers who may then seek referrals to area service providers in dealing with homeless issues that may arise at local post offices. (USPS)

- HHS will co-sponsor research and research demonstrations on outreach models, representative payees, and work incentives to generate knowledge on effective methods to increase self-sufficiency among homeless mentally ill individuals. (HHS,ADAMHA,SSA)
- Meet with public interest groups to explore the responsibility of developing a training package for the transit industry aimed at assisting transit personnel in working with homeless persons (DOT).
- Meet with public interest groups, such as the American Public Transit
  Association (APTA), to discuss ways to address the problems associated with
  homeless persons in transit facilities. (DOT)
- Publish an annual <u>Postal Bulletin Notice</u> regarding assistance which may be given by local postmasters to facilitate mail delivery for persons who lack a permanent address. (USPS)
- Target at least two of the five annual ICH-sponsored regional workshops to discussion of the individual homeless subpopulations or other special themes. (ICH)

#### SYSTEMS BASED

- Add homeless populations as a priority group in Requests for Applications for HHS' professional and institutional training grants supporting the education of psychiatrists, psychologists, social workers, psychiatric nurses, and family therapists. Special efforts will be made to encourage the participation of racial/ethnic minority persons. (HHS,CMHS)
- S Develop a memorandum of understanding between HHS and DOJ to stimulate approaches to divert to appropriate treatment settings those homeless people with a severe mental illness who are inappropriately placed in jails. (HHS,DOJ)
- S Develop a single point of contact for community providers to negotiate with military bases concerning the potential for general mess surplus food. (DOD,FEMA)
- S/I Develop a specific marketing strategy to target Title V surplus Federal properties which hold the most potential for meeting the needs of homeless persons. Use the Interagency Council's and other Federal regional conferences to promote such strategy. (ICH,HUD)

- S/I Develop and implement strategic planning workshops of outreach and the provision of on-site technical assistance. (HUD)
- S Expand outreach to local homelessness coalitions and nonprofit organizations at VA's Homeless and Chronically Mentally III (HCMI) and Domiciliary Care for Homeless Veterans Program sites. (VA)
- S/I Have surplus property contacts in each HUD field office work with State homeless coordinators in marketing properties located in or near urban areas to organizations providing services to homeless mentally ill persons. (HUD)
- S/C Implement the joint VA,SSA pilot project to improve outreach to homeless veterans regarding SSI and SSDI benefits and to the processing of their eligibility claims. (VA,HHS,SSA)
- S Improve outreach to homeless providers for GSA's surplus property donation program by amending current regulations to relax restrictive use requirements placed on donations to providers of assistance to the homeless. (GSA)
- S/C Increase participation in the Supplemental Security Income program by conducting joint outreach with USDA and the Social Security Administration in one region to test the efficacy of using lists of food stamp recipients (including homeless recipients) to identify individuals who may be eligible for SSI program. (HHS,SSA,USDA)
- S Link Health Care for the Homeless (HCH) services to runaway and homeless youth shelters. (HHS,PHS,HRSA,ACF,ACYF)
- S Sponsor at least five major regional workshops per year to provide technical assistance to nonprofit organizations. (ICH)
- S Sponsor at least one meeting annually for all State homeless contacts to encourage State Program coordination.(ICH)

#### **EMERGENCY**

#### CLIENT BASED.

- C/S Improve health care to homeless people with AIDS by providing services in seven special grants to Health Care for the Homeless programs to provide preventative and primary health clinics to individuals with HIV infection/AIDS (HHS,HRSA)
- Require the Health Care for the Homeless (HCH) Program to provide mental health services, give priority in outreach and case management to difficult to reach populations, and provide referrals and assistance to access support services. (HHSS,HRSA)

#### **INFORMATION BASED**

- I/S Analyze findings from the Emergency Food and Shelter (EFS) program survey and propose changes to EFS to improve targeting to the homeless. (FEMA)
- Assess the quality of living conditions and services in Emergency Shelters for Homeless families and assess the availability of these family shelters. (HHS,IG)
- Conduct 25 on-site workshops per year for Emergency Food and Shelter local administrators and recipient organizations. Training focuses on program compliance, eligible activities, availability of other Federal homeless programs, and documentation of expenditures. (FEMA)
- Conduct an evaluation of the Emergency Shelter Grants Program to examine its effectiveness in meeting program objectives. (HUD)
- Provide technical assistance and training to assist both shelter providers and health care providers in understanding and dealing with the unique medical needs and access needs of runaway and homeless adolescents. (HHS)
- I Through program announcements, conferences, and program guidance, encourage States to make the first month's rent and rent deposits for homeless families out of Emergency Assistance funds. (HHS)

#### SYSTEMS BASED

- S Coordinate the administration of the Runaway and Homeless Youth Programs, the Transitional Living Program for Runaway and Homeless Youth.

  (HHS,ACF,ACYF)

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- S Demonstrate methods to provide housing in combination with support services as a better and less expensive method of helping homeless families than welfare hotels. (HHS,ACF,OCS)
- S Develop a single point of contact for community provide's to negotiate with military bases concerning the potential for general mess surplus food. (DOD,FEMA)
- S Encourage local service providers to better coordinate financial assistance provided through Emergency Food and Shelter (EFS), Emergency Shelter Grant (ESG), Emergency Community Services (ECS) funding that prevents evictions in an effort to avoid duplicative services and better utilize funds by; 1) initiating a pilot program to give local providers who participate in both programs a list of eligible services under each program and 2) emphasizing the need to coordinate and better target prevention activities such as rent, mortgage, and utility payments between EFS and ESG programs. (FEMA,HUD, HHS)
- S/C Expand the homeless demonstration program in the Child Nutrition and WIC Reauthorization Act of 1989 which provides for food service throughout the year to homeless children under age six in emergency shelters.
- S Improve Health Care for Homeless Families and Individuals. (HHS,SAMHSA,CMHS)
- S/C Improve the efficiency and effectiveness of the Health Care for the Homeless Program in addressing the multiple and diverse needs of the homeless through integrating and linking their clients to other services.(HHS,HRSA)
- S Propose legislation to provide longer term housing for homeless street persons who are mentally ill. (HUD)

#### **TRANSITION**

#### **CLIENT BASED**

- C/S Allow States to issue protective, vendor or third party shelter payments directly to landlords for homeless applicants who receive AFDC. (HHS)
- C Develop comprehensive and integrated system of care for homeless people with severe mental illness through Access to the Community Care and Effective Services and Supports (ACCESS) Initiative. (HHS,CMHS)
- C Encourage DOT grantees to initiate a specialized service, such as "tripper service" so that homeless people can use public and private transportation to get to support services and jobs. (DOT)
- C Fund an integrated treatment center to assess the efficacy of this approach in treating homeless mentally ill persons with co-occurring alcohol/other drug disorders. (HHS,SAMHSA,CMHS,CSAT)
- C/S Improve the efficiency and effectiveness of the Health Care for the Homeless Program in addressing the multiple and diverse needs of the homeless through integrating and linking clients to other services. (HHS,HRSA)
- C Provide comprehensive housing and support services for homeless people with severe mental illness or substance abuse problems. (CMHS)

#### INFORMATION BASED

- Actively publicize the compatibility of HUD's Shelter Plus Care and HHS' Projects for Assistance in Transition from Homelessness (PATH) program to enable localities to combine PATH supportive services with the housing resources provided through Shelter Plus Care. (HUD, HHS)
- Issue guidance on model State incentive policies that reward employment training programs not only on their performance but also on the extent to which they serve the homeless. (DOL)

#### SYSTEMS BASED

- S Additional Initiatives to Coordinate Housing with Services. VA,HUD)
- S Conduct a joint initiative between HHS/NIAAA and Labor's Job Training for the Homeless Demonstration project to increase coordination among grantees in these programs.
- S Continue developing joint initiatives in which VA provides case management and compensated work therapy for veterans in housing provided by local nonprofit veterans organization. (VA)
- S/C Continue to develop VA's compensated Work Therapy/Therapeutic Residence (CWT/TR) Program that provides treatment, other support, and transitional housing to homeless or at-risk veterans with mental illness/substance abuse problems. (VA)
- S Continue to develop VA's Comprehensive Homelessness Center in Dallas, Texas by increasing coordination among VA programs relating to homelessness between VA and the relevant State and local governments and nonprofit organizations; Develop the newly established Comprehensive Homelessness Center in Brooklyn, NY.(VA)
- S Coordinate the administration of the Runaway and Homeless Youth Programs, the Transitional Living Program for the Homeless Youth, and the Drug Abuse Prevention Program for Runaway and Homeless youth. (HHS,ACF,ACYF)
- S/C Encourage Federal Transit Administration (FTA) grantees to consider implementing a voucher program to reduce the financial burden on community or civic organizations that represent homeless persons. A voucher program would allow homeless persons to have access to supportive services and jobs that previously may not have been accessible due to transportation costs. (DOT)
- S/C Fully implement the use of Section 8 certificates and vouchers and other housing assistance availability to DOL Job Training for the Homeless Demonstration Programs (JTHDP) Encourage similar targeting of housing assistance for efforts to integrate housing and services for homeless families with children and the mentally ill homeless. HUD,DOL)
- S/C Implement the Memorandum of Understanding between HUD and USDA's Farmer's Home Administration (FmHA) commitment to use 5 percent of their non-program inventory for housing homeless persons. (HUD,USDA)

- S Improve coordination at the Federal level. (HUD,HHS,ASPE)
- S Include the level of homeless clients served as an adjustment factor in setting more lenient local performance standards for those programs serving this hard to serve population. (DOL)
- S Require that applicants for McKinney assistance coordinate their projects with a locally established committee on resources for the homeless. (HHS,HUD)
- S Review wage and hour laws and regulations to determine whether enforcement imposes unreasonable barriers to the development of supported and transitional work opportunities for the homeless severely mentally ill population. (DOL)
- S Through an agreement between DOE and HUD, establish a series of demonstration projects where local DOE and HUD field offices undertake joint weatherization projects of single family homes and shelters for the homeless. (DOE, HUD, ICH)
- S Through the HUD/HHS Homeless Families with Children Working Group, develop recommendations on how case management and supportive services can be better used to move homeless families into permanent housing and self-sufficiency. (HHS,ASPE,HUD)
- S Utilize 5 percent of the Farmers Home Administration non-program inventory homes as transitional housing for the homeless. (USDA)

#### PERMANENCE

#### **CLIENT BASED**

- Continue implementing new outreach initiatives at all Veterans Benefits Administration Regional offices including: a) outreach to homeless veterans in shelters and on the streets to ensure that they receive all available VA benefits (e.g., pensions, disability payments); b) more aggressive efforts to identify all homeless veterans coming into contact with VA and link them up with all available VBA benefits; and c) more rapid processing of applications by homeless veterans for VBA benefits. (VA)
- Continue participation in locally-based "Stand Downs" for homeless veterans (weekend-long events sponsored by nonprofit veterans organizations, VA, and others that provide a wide variety of services to homeless veterans, including efforts to link the veterans up with various longer-term VA and other public and private assistance and benefits). Help to encourage and support the development of Stand Downs at new sites. (VA, with other ICH member agencies as appropriate)
- Develop new models to provide outreach and comprehensive services to the homeless in outreach demonstration projects in major transit facilities in New York City, Baltimore, and San Francisco. (DOT, HHS, HUD, USDA, DOL)
- C Expand the Projects for Assistance in Transition from Homelessness Program (PATH) authority to require substance abuse services for the homeless. (HHS/SAMHSA/CHHS)
- Improve health care to homeless people with AIDS by providing services in seven special grants to Health Care for the Homeless programs to provide preventative and primary health care services in community health clinics to individuals with HIV infection and/or AIDS. (HHS/HRSA)
- Require the Health Care for the Homeless (HCH) Program to provide mental health services, give priority in outreach and case management to difficult to reach populations, and provide referrals and assistance to access support services. (HHS/HRSA)

- C/S Develop comprehensive and integrated systems of care for homeless people with severe mental illness through its Access to Community Care and Effective Services and Supports (ACCESS) Initiative. (HHS/CMHS)
- C/S Implement the joint VA/SSA pilot project to improve outreach to homeless veterans regarding SSI and SSDI benefits and to expedite the processing of their eligibility claims. (VA, HHS/SSA)
- C/S
  Increase participation in Social Security programs among eligible homeless people in five SSA three-year demonstration projects of creative, innovative and replicable approaches in settings such as community health and mental health clinics. (HHS/SSA)

#### **INFORMATION BASED**

- Actively publicize the compatibility of HUD's Shelter Plus Care and HHS's Projects for Assistance in Transition from Homelessness (PATH) program to enable localities to combine PATH supportive services with the housing resources provided through Shelter Plus Care. (HUD, HHS, ICH)
- Conduct a workshop on Adult Education for the Homeless application writing which emphasizes coordination as a key element of programs. (DOE)
- Continue to work with representatives of State agencies and other organizations of treatment providers for the severely mentally ill homeless to offer technical assistance regarding provisions of the SSI program that might be more fully utilized to: 1) prevent homelessness (e.g., prerelease provisions); 2) ensure continuation of payments to those individuals who are temporarily in medical or psychiatric institutions; and 3) encourage providers to either become or help find representative payees. (HHS/SSA)
- Develop a monograph on the Section 8 program for mental health providers, families, and consumers that will illustrate how housing vouchers can be used by severely mentally ill persons. (HUD)
- Develop a technical assistance monograph that describes and promotes the coordination of case management/supportive services with both Transitional and Permanent components of the HUD Supportive Housing Demonstration Program. (HUD/HHS)

Develop and disseminate a technical assistance manual on employment and training for individuals with alcohol and other drug problems. (HHS/NIAAA, DOL) . . Develop and distribute a monograph of case studies on how mentally ill persons can be successfully integrated into elderly public housing. (HUD/HHS) Develop pamphlets and other educational materials for the Interagency Council to distribute describing housing, shelter, and social service providers' responsibilities under the Fair Housing Act and Americans with Disabilities Act toward mentally ill and other disabled homeless and near homeless persons. (Justice) Disseminate findings from the NIAAA and NIMH research demonstration projects on the development of effective interventions for homeless individuals and families with mental illness, alcohol or other drug problems, or both. (HHS/NIAAA) Disseminate SSA outreach and training materials including SSI outreach posters directed to the homeless population. (HHS/SSA) I Disseminate the proceedings from the National Conference on Housing Initiatives for Homeless People with Alcohol and Other Drug Problems. (HHS/NIAAA) Encourage and assist States to make full use of all current Medicaid program service authorities in the design of innovative packages of services for Medicaid-eligible homeless severely mentally ill persons. Issue guidance on model State incentive policies that reward employment training programs not only on their performance but also on the extent to which they serve the homeless. (DOL) Issue technical assistance guidance to program participants in HOME on how to use HOME funds for the permanent housing needs of the homeless. (HUD) Obtain and review interim findings as they are available from the NIMH and HUD jointly funded four-year research grant to examine the costs of

HUD)

developing housing for mentally ill persons. (HHS/SAMHSA/CMHS,

Provide State homeless children and youth education coordinators with information on available education programs that provide services to homeless children and youth. (Education)

Provide technical assistance to States and communities to market the availability of Federally owned housing for the homeless, including the homeless mentally ill. Publish annual updates of ICH Surplus Federal Properties Guide. (ICH)

I/S

Provide States with information and follow-up technical assistance on Medicaid program options to serve the homeless severely mentally ill population. Conduct workshops with Federal Medicaid staff and State mental health staff. Continue to work with States to make further improvements to the streamlined process for States to apply for Medicaid Home and Community Based Services Waivers and Freedom of Choice Waivers. (HHS/HCFA/CMHS)

I/S Sponsor two meetings annually on the coordination of housing and services for homeless mentally ill individuals. (HHS/CMHS)

Through program announcements, conferences, and program guidance, encourage States to make the first month's rent and rent deposits for homeless families out of Emergency Assistance funds. (HHS)

To increase the number of VA's unused and underutilized properties made available for lease to homeless providers, provide new educational materials and other technical assistance regarding Title V of the McKinney Act to the relevant staff in each of VA's 172 medical centers, continue to provide technical advice and assistance to homeless providers about leasing available VA properties, and resurvey all facilities for any unreported properties and encouraging increased efforts to make unused or underutilized VA properties available for homelessness purposes. (VA)

# SYSTEMS BASED

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Actively encourage service providers under mainstream JTPA programs to support arrangements for transitional and permanent housing for the homeless as is being done under the new job training for the homeless program initiative. (DOL)

S Assess the quality of living conditions and services in emergency shelters for homeless families and assess the availability of these family shelters. (HHS/IG) S/C Allow States to issue protective, vendor or third party shelter payments directly to landlords for homeless applicants who receive AFDC. (HHS) S/C Continue developing joint initiatives in which VA provides case management and compensated work therapy for veterans in housing provided by local nonprofit veterans organizations. (VA) S/C Continue to develop VA's Comprehensive Homelessness Center in Dallas, Texas by increasing coordination among VA programs relating to homelessness between VA and the relevant State and local governments and nonprofit organizations; Develop the newly established Comprehensive Homelessness Center in Brooklyn, New York. (VA) S/C Continue to implement the new HUD/VA Supported Housing initiative (HUD-VASH), in which VA provides extended support services associated with permanent housing to homeless disadvantaged veterans, including "graduates" from VA's other homeless programs. As part of this initiative, HUD will provide VA with 750 set-aside Section 8 rental assistance certificates for use by some of the formerly homeless veterans participating in the VASH initiative. (VA, HUD) S/C Demonstrate effective methods of serving homeless children and their families through demonstrations in 5-10 existing Head Start grantees. (HHS) S/C Encourage DOT grantees to initiate a specialized service, such as "tripper" service, so that homeless people can use public and private transportation to get to support services and jobs. (DOT) S/C Encourage Federal Transit Administration (FTA) grantees to consider implementing a voucher program to reduce the financial burden on community or civic organizations that represent homeless persons. A voucher program would allow homeless persons to have access to supportive services and jobs that previously may not have been accessible due to transportation cost. (DOT) S/C Encourage inclusion of homeless children in all Department of Education principal operating components (POCs) by sending a memorandum to all operating component heads. (Education)

S/C Implement the Memorandum of Understanding between HUD and USDA's Farmer's Home Administration (FmHA) which includes a FmHA commitment to use 5 percent of their non-program inventory for housing for homeless persons. (HUD, USDA) S/C Issue a notice to public housing authorities (PHA) allowing residents of transitional housing to remain at the top of the PHA waiting list if the resident is offered rental assistance, but is not ready to live independently and not ready to leave the transitional housing program. (HUD) S/C Propose efforts to improve the responsiveness of the child welfare system in order to identify ways to increase and enhance services to reunify homeless children with their families. (HHS) S/C Seek Congressional approval to provide \$147 million of Section 8 vouchers in order to carry out a program similar to Tenant Rental Assistance component of the Shelter Plus Care program. (HUD) S Complete the six \$26 million demonstration projects to study the effectiveness of alternative approaches to providing services and housing to homeless mentally ill individuals (HHS, in cooperation with HUD, is implementing six projects). (HHS/NIMH, HUD) S Continue to develop VA's Compensated Work Therapy/Therapeutic Residence (CWT/TR) Program that provides treatment, other support, and transitional housing to homeless and at-risk veterans with mental illness and/or substance abuse problems. (VA) S Convene quarterly meetings of Federal homeless program managers to address program and policy issues. (ICH) S Demonstrate methods to provide housing in combination with support services as a better and less expensive method of helping homeless families than welfare hotels. (HHS/ASPE)

Design and implement community-wide comprehensive supportive services systems tied to permanent housing for homeless families to demonstrate that a combination of supportive services and suitable housing can help even dysfunctional homeless families. (HUD, HHS)

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- Develop a Memorandum of Understanding between HHS and DOJ to stimulate approaches to divert to appropriate treatment settings those homeless people with a severe mental illness who are inappropriately placed in jails. (HHS, DOJ)
- Develop regional MOUs supporting the coordination of housing and services for the homeless population suffering from mental illness or recovering from alcohol and other drug problems.

  (HHS/SAMHSA/CMHS, HUD)
- S Develop three goals to be used in HUD homeless programs: to provide stable residence, increase individual's income, and provide for self-determination in their housing service program. (HUD)
- S Establish a Memorandum of Understanding to guide collaborative efforts to address both knowledge gaps and policy/program development in meeting the rehabilitation/job training needs of the homeless mentally ill population. (DOL, HHS, DoEd)
- S Evaluate the effectiveness of linking job placement and housing commitments under the Mckinney job training demonstrations. (DOL, HUD)
- S Examine possible financial and structural barriers to serving homeless children and families within Head Start. (HHS/ASPE)
- S Examine the accessibility, responsiveness and follow-up of the AFDC program to homeless families as well as the AFDC program's linkages to the Food Stamp and other assistance programs. (HHS/IG, USDA)
- Fully implement the use of Section 8 certificates and vouchers and other housing assistance available to DOL Job Training for the Homeless Demonstration Programs (JTHDP). (Encourage similar targeting of housing and services for homeless families with children and the mentally ill homeless). (HUD, DOL)
- S/I/C Propose to Congress to make homeless persons one of the specified target groups for eligibility under Title IIA of the Job Training Partnership Act (JTPA). If enacted, prepare appropriate technical assistance materials for the JTPA system and work with States and local service providers to allow greater flexibility to permit expanded service to the homeless severely mentally ill population. (DOL)

- S/I Develop a specific marketing strategy to target Title V surplus Federal properties which hold the most potential for meeting the needs of homeless persons. Use the Interagency Council's and other Federal regional conferences to promote such a strategy. (ICH with HUD)
- S/I Have surplus property contacts in each HUD field office work with State homeless coordinators in marketing properties located in or near urban areas to organizations providing services to homeless mentally ill persons. (HUD)
- Through technical assistance funding that HUD has provided to CMHS, develop a monograph on how variations of the Section 8 program requiring specialized on-site services can be used to provide permanent housing for homeless severely mentally ill persons.

  (HHS/SAMHSA/CMHS, HUD)
- S Implement the Memorandum of Understanding between HUD and the Department of Labor by undertaking cooperative initiatives to link job training and permanent housing for homeless families and individuals. (HUD, DOL)
- S Increase availability of SRO units by implementing and publicizing the use of FHA mortgage insurance for properties that will be used as such. (HUD)
- S Increase efforts to direct enforcement of the Fair Housing Act and Americans with Disabilities Act toward the special needs of the homeless and near homeless population. (DOJ)
- Increase participation in the Supplemental Security Income program by conducting joint outreach with USDA and the Social Security Administration in one region to test the efficacy of using lists of food stamp recipients (including homeless recipients) to identify individuals who may be eligible for the SSI program. (HHS/SSA, USDA)
- S Increase the availability of housing for homeless persons with disabilities by emphasizing the importance of enforcing fair housing and nondiscrimination laws. (HUD)
- S Initiate meetings between appropriate agencies to stimulate the development of MOUs to affect comprehensive/integrated service delivery for special populations as identified in evaluation findings or by Council members. (ICH)

- Issue a new circular to local VA offices and investigate other ways to increase the number of VA-acquired foreclosed properties sold or otherwise transferred for homelessness purposes through VA's Acquired Properties for the Homeless program. (VA)
- S Issue a new rule for the Emergency Shelter Grants Program which further simplifies and increases the flexibility of the program. (HUD)
- Issue instructions to JTPA program sponsors to improve linkages with other service providers (e.g., health, housing) to develop comprehensive service plans for the homeless, encompassing effective social support systems, outreach activities, and case management to identify and meet needs. (DOL)
- S Monitor the existing homeless outreach requirement of the State Comprehensive Mental Health Plans to assure compliance with the requirement to include plans for serving the State's homeless mentally ill population. (HHS/SAMHSA/CMHS)
- S Oversee the implementation of grants to two Head Start grantees that received three year demonstration grants to build capacity to address the problems of homelessness among families and determine how the results of these projects can assist other Head Start grantees. (HHS)
- Propose legislation to consolidate the resources currently being provided through SAFAH, Transitional Housing and Permanent Housing for the Handicapped Homeless into one competitive program. The program would expand current efforts to assist homeless families and individuals to achieve greater self-sufficiency and obtain permanent housing. (HUD)
- Require each State to develop its Comprehensive Housing Affordability Strategy (CHAS) and its Comprehensive Mental Health Services Plan in conjunction with one another in order to avoid conflicting strategies. (HUD, HHS/CMHS)
- Review compensatory education programs to determine how homeless children can be served better. Review and assess impact of the Chapter 1 policy position making homeless educationally deprived students eligible for Chapter 1, as part of the regular program monitoring process. (Education)

- Review wage and hour laws and regulations to determine whether enforcement imposes unreasonable barriers to the development of supported and transitional work opportunities for the homeless and severely mentally ill population. (DOL)
- S Strengthen coordination amongst State and local agencies by emphasizing it in Adult Education for the Homeless application review and performance report process. (DOE)
- S Through the Interagency Work Group on Homeless Families, identify ways to increase the integration of housing and support services for homeless families. (HHS/ASPE)

# MAINSTREAMING

# CLIENT BASED

- Continue implementing new outreach initiatives at all Veterans Benefits Administration Regional Offices including: a) outreach to homeless veterans in shelters and on the streets to ensure that they receive all available VA benefits (e.g., pensions, disability payments); b) more aggressive efforts to identify all homeless veterans coming into contact with VA and link them up with all available VBA benefits; and c) more rapid processing of applications by homeless veterans for VBA benefits. (VA)
- Continue participation in locally-based "Stand Downs" for homeless veterans (weekend-long events sponsored by nonprofit veterans organizations, VA, and others that provide a wide variety of services to homeless veterans, including efforts to link the veterans up with various longer-term VA and other public and private assistance and benefits). Help to encourage and support the development of Stand Downs at new sites. (VA, with other ICH member agencies as appropriate). (VA)
- C Implement the joint VA/SSA pilot project to improve outreach to homeless veterans regarding SSI and SSDI benefits and to expedite the processing of their eligibility claims. (VA, HHS/SSA)
- C Include outreach to the homeless in 10 Community Comprehensive Perinatal Care Program grants targeted to low-income pregnant women. (HHS)
- C/S Increase participation in Social Security programs among eligible homeless people in five SSA three-year demonstration projects of creative, innovative and replicable approaches in settings such as community health and mental health clinics. (HHS/SSA)
- C SSA will continue to increase outreach activities to homeless individuals, especially to homeless mentally ill persons. (HHS/SSA)

I/C

Continue to work with representatives of State agencies and other organizations of treatment providers for the severely mentally ill homeless to offer technical assistance regarding provisions of the SSI program that might be more fully utilized to: 1) prevent homelessness (e.g., prerelease provisions); 2) ensure continuation of payments to those individuals who are temporarily in medical or psychiatric institutions; and 3) encourage providers to become or help find representative payees. (HHS/SSA)

# **INFORMATION BASED**

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i	Develop a monograph on the Section 8 program for mental health providers, families, and consumers that will illustrate how housing vouchers can be used by severely mentally ill persons. (HUD)
1	Develop an Information Memorandum describing strategies for providing Head Start services to homeless families with young children for dissemination to all Head Start grantees. (HHS)
1	Disseminate information about the RTC affordable housing disposition program through ICH publications and regional workshops. (ICH)
1	Disseminate SSA outreach and training materials including SSI outreach posters directed to the homeless population. (HHS/SSA)
1	Issue a monograph that explains how State and local governments may use Community Development Block Grant funding for the repair and renovation of surplus Title V and HUD-Owned Single Properties that can be used for homeless mentally ill persons. (HUD)
	Issue a notice to States, cities and urban counties explaining how CDBG may be used to match or fund activities that address the needs of the homeless mentally ill population. (HUD)
1 .	Issue technical assistance guidance to program participants in HOME on how to use HOME funds for the permanent housing needs of the

Obtain feedback from the Macro Systems Inc. homeless family study team concerning Head Start services to homeless children in five cities.

homeless. (HUD)

(HHS)

- Provide State homeless children and youth education coordinators with information on available education programs that provide services to homeless children and youth. (Education)
- Provide technical assistance to State ADMS Block Grantees to improve access to treatment programs and to expand services to homeless mentally ill and dually diagnosed individuals. (HHS/SAMHSA/CMHS)
  - Publish an annual <u>Postal Bulletin Notice</u> regarding assistance which may be given by local postmasters to facilitate mail delivery for persons who lack a permanent address. (USPS)
  - VS Provide States with information and follow-up technical assistance on Medicaid program options to serve the homeless severely mentally ill population. Conduct workshops with Federal Medicaid staff and State mental health staff. Continue to work with States to make further improvements to the streamlined process for States to apply for Medicaid Home and Community Based Services Waivers and Freedom of Choice Waivers. (HHS/HCFA/CMHS)

# SYSTEMS BASED

- S/C Continue to implement the new HUD/VA Supported Housing Initiative (HUD-VASH), in which VA provides extended support services associated with permanent housing to homeless disadvantaged veterans, including "graduates" from VA's other homeless programs. As part of this initiative, HUD will provide VA with 750 set-aside Section 8 rental assistance certificates for use by some of the formerly homeless veterans participating in the VASH initiative. (VA, HUD)
- S/C Expand the homeless demonstration program in the Child Nutrition and WIC Reauthorization Act of 1989 which provides for food service throughout the year to homeless children under age six in emergency shelters. (USDA)
- S/C Fully implement the use of Section 8 Certificates and vouchers and other housing assistance available to DOL Job Training for the Homeless Demonstration Programs (JTHDP). (Encourage similar targeting of housing assistance for efforts to integrate housing and services for homeless families with children and the mentally ill homeless). (HUD, DOL)

- S/C/I Propose to Congress to make homeless persons one of the specified target groups for eligibility under Title IIA of the Job Training Partnership Act (JTPA). If enacted, prepare appropriate technical assistance materials for the JTPA system and work with States and local service providers to allow greater flexibility to permit expanded service to the homeless severely mentally ill population. (DOL)
- S/C Implement the Family Self-Sufficiency program which includes homeless families as eligible participants through Federal and local selection preferences. (HUD)
- S/C Implement the provision of the National Affordable Housing Act, which includes single individuals in the definition of "family," to increase access to HUD's mainstream housing assistance programs for homeless persons who are single. (HUD)
- S/C Increase participation in the Supplemental Security Income program by conducting joint outreach with USDA and the Social Security Administration in one region to test the efficacy of using lists of food stamp recipients (including homeless recipients) to identify individuals who may be eligible for the SSI program. (HHS/SSA, USDA)
- S/C Increase the number of projects providing family support services in community settings like the Head Start and Comprehensive Child Demonstration Center Programs. (HHS)
- S/C Issue a final regulation extending the opportunity to receive benefits under the Special Supplemental Food Program for Women, Infants, and Children (WIC) to otherwise eligible homeless individuals. (USDA/FNS)
- S/C Issue a notice to public housing authorities (PHA) allowing residents of transitional housing to remain at the top of the PHA waiting list if the resident is offered rental assistance, but is not ready to live independently and not ready to leave the transitional housing program. (HUD)
- S Continue to support the expeditious completion of the SSI Modernization Project to review the SSI program to determine how well the program meets and will continue to meet the needs of the population it is intended to serve. (HHS/SSA)

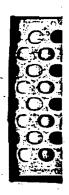
- Develop a Memorandum of Understanding between HHS and DOJ to stimulate approaches to divert to appropriate treatment settings those homeless people with a severe mental illness who are inappropriately placed in jails. (HHS, DOJ)

  Encourage and assist States to make full use of all current Medicaid
- S Encourage and assist States to make full use of all current Medicaid program service authorities in the design of innovative packages of services for Medicaid-eligible homeless severely mentally ill persons. (HHS/HCFA)
- S Examine possible financial and structural barriers to serving homeless children and families within Head Start. (HHS/ASPE)
- S Examine the accessibility, responsiveness and follow-up of the AFDC program to homeless families as well as the AFDC program's linkages to the Food Stamp and other assistance programs. (HHS/IG, USDA)
- S/I Increase availability of SRO units by implementing and publicizing the use of FHA mortgage insurance for properties that will be used as such. (HUD)
- Issue instructions to JTPA program sponsors to improve linkages with other service providers (e.g., health, housing) to develop comprehensive service plans for the homeless, encompassing effective social support systems, outreach activities, and case management to identify and meet needs. (DOL)
- Oversee the implementation of grants to two Head Start grantees that received three year demonstration grants to build capacity to address the problems of homelessness among families and determine how the results of these projects can assist other Head Start grantees. (HHS)
- Review compensatory education programs to determine how homeless children can be served better. Review and assess impact of the Chapter 1 policy position making homeless educationally deprived students eligible for Chapter 1, as part of the regular program monitoring process. (Education)
- S Support the expeditious completion of the SSI Modernization Project involving a comprehensive review of the SSI program to determine how well it meets and will continue to meet the needs of the population it is intended to serve. (HHS/SSA)

- Through the HUD/HHS Homeless Families with Children Working Group, develop recommendations on how the existing housing stock can be made more available to homeless families.

  (HUD, HHS/ASPE, VA)
- S Through the Interagency Work Group on Homeless Families, identify ways to increase the integration of housing and support services for homeless families. (HHS/ASPE)

# MONITORING AND EVALUATION



# **CLIENT BASED**

C/I Demonstrate effective methods of serving homeless children and their famil through demonstrations in 5-10 existing Head Start grantees. (HHS)

# **INFORMATION BASED**

- Assess VA research data and disseminate findings regarding the effectiven of alternative outreach and treatment methods, including the publication of periodic reports, papers and articles. (VA)
- Assist eligible applicants throughout the Title V property leasing/deeding process by providing relevant information on such items as value approximation for insurance purposes, legal descriptions, historical aspects, and environm conditions at the site. (GSA/HHS and other landholding agencies)
- Assist, when appropriate, in the development of information sessions at national, regional and local conferences, seminars and workshops concern the problems and solutions of homelessness in the transit industry. (DOT)
- Complete and issue a report on the national evaluation of the Supportive Housing Demonstration (SHD) program. (HUD/ICH)
- Conduct a national evaluation of the Supplemental Assistance for Facilities Assist the Homeless program and issue a report on the findings. (HUD)
- Develop a handbook for the Section 8 SRO Moderate Rehab Program to provide comprehensive guidance to public housing agencies and nonprofit providers on the provision of services and management of the program. (I
- Develop a monograph on the Section 8 program for mental health provide families, and consumers that will illustrate how housing vouchers can be us by severely mentally ill persons. (HUD)



- Develop a new feature section for <u>Council Communique</u> describing selected local program initiatives. (ICH)
- I/S Develop a technical assistance monograph that describes and promotes the coordination of case management/supportive services with both Transitional and Permanent components of the HUD Supportive Housing Demonstration Program. (HUD/HHS)
- Develop and disseminate a manual for front line shelter and soup kitchen workers on how to deal with clients who have alcohol and drug problems. (NIAAA)
- I Develop and disseminate guides for encouraging statewide coordination. (ICH)
- Develop and disseminate research and other information on substance abuse to service providers. (HHS)
- I Develop and disseminate a document listing all available Federal publications on homelessness. (ICH)
- Develop and disseminate technical assistance materials on problems homeless children may be facing to schools and shelter workers (e.g., information on emotional development and mental health problems and ways to address them. (DoED)
- Develop and disseminate a technical assistance manual on employment and training for individuals with alcohol and other drug problems. (HHS/NIAAA/DOL)
- Develop and disseminate research and other information on substance abuse to service providers, policy makers, researchers, and others working with the homeless population. (HHS/CMHS)
- Develop and distribute a monograph of case studies on how mentally ill persons can be successfully integrated into elderly public housing. (HUD/HHS)
- I Develop and distribute a manual on energy audits and improvements during renovations of homeless shelter and transitional housing facilities. (DOE/HUD)
- Develop and distribute a technical assistance guide for grantees on program management from information gathered in the national evaluation of the Supportive Housing Demonstration program. (HUD/ICH)

- Develop and distribute a newsletter about research, service, treatment, and housing issues relevant to the homeless mentally ill population to individuals and organizations concerned with homelessness and mental illness.

  (HHS/SAMHSA/CMHS)
- Develop and issue State reporting guidelines for the HHS PATH program that solicits information on PATH-funded programs. (HHS/CMHS)
- Develop expanded informational materials for providers on the Federal Surplus Personal Property program. (ICH)
- Develop pamphlets and other educational materials for the Interagency Council to distribute describing municipalities' duty not to discriminate in zoning codes and land use decisions against housing, shelter, and social service facilities because of the disabilities of homeless and near homeless persons they serve. (DOJ)
- Develop pamphlets and other educational materials for the Interagency Council to distribute describing housing, shelter, and social service providers' responsibilities under the Fair Housing Act and ADA Act toward mentally ill and other disabled homeless and near homeless persons. (DOJ)
- Disseminate a booklet on exemplary homeless children education project activities for service providers. (DoED)
- Disseminate findings from the NIAAA and NIMH research demonstration projects on the development of effective interventions for homeless individuals and families with mental illness, alcohol or other drug problems, or both. (HHS/NIAAA)
- Disseminate findings on housing strategies from the RWJ studies on chronically mentally ill persons to determine ways to improve their housing opportunities. (HUD)
- Disseminate technical materials to State and local agencies working with the homeless mentally ill to improve outreach and assessment techniques. (ICH/HHS)
- Disseminate the proceedings from the National Conference on Housing Initiatives for Homeless People with Alcohol and other Drug Problems. (HHS/NIAAA)

- Disseminate, through DOL/ETA's field network, information on findings and results (particularly exemplary) of Job Training for the Homeless Demonstration Project programs, other research and demonstration undertakings and mainstream JTPA programs that serve the homeless, providing program descriptions, available data, contact persons, and sources of further resource information. (DOL)
- Distribute information about volunteerism to homeless providers through ICH and other publications. (Action/ICH)
- Document service strategies used by DOL demonstration program grantees that serve the homeless mentally ill population exclusively and use these materials in program newsletters. (DOL)
- For each State, develop an inventory of State-funded programs and activities related to homelessness in each state. (ICH)
- HHS will hold regional meetings to disseminate research findings and provide technical assistance to service providers who are working with mentally ill homeless individuals who have co-occurring alcohol and/or other drug problems. (HHS/ADAMHA)
- I Hold annual workshops for JTHDP service providers to share knowledge and techniques learned and to promote continuing exchange of information. (DOL)
- Hold the third annual VA education and training course for VA staff of homelessness and homelessness-related programs and initiatives, including a video broadcast to all VA medical centers from the regional training site. (VA)
- Include information on recently completed Federally funded research studies in the bimonthly <u>Council Communique</u>. (ICH)
- Include panels on "NIMBY" and Federal anti-discrimination laws in Interagency Council regional workshops. (ICH)
- Issue a monograph that explains how State and local governments may use CDBG funding for the repair and renovation of surplus Title V and HUD-Owned Single Properties that can be used for homeless mentally ill persons. (HUD)
- Issue a new circular to local VA offices and investigate other ways to increase the number of VA-acquired foreclosed properties sold or otherwise transferred for homelessness purposes through VA's Acquired Properties for the Homeless Program (VA)

- Issue a notice to States, cities and urban counties explaining how CDBG may be used to match or fund activities that address the needs of the homeless mentally ill population. (HUD)
- Issue a policy guidance to ICH's 10 regional coordinators and regional interagency councils to request their assistance in identifying exemplary programs or issues of concern relevant to the homeless severely mentally ill population during their site visits. (ICH)
- Issue annual reports and other publications on the findings and conclusions from VA data collection and evaluations relating to its homelessness programs and to the homeless veterans using VA's homeless-specific or mainstream programs. (VA)
- I Issue guidance to public housing agencies on use of HUD-owned multifamily properties to meet the housing needs of homeless persons. (HUD)
- I Issue reports on second and third years of Adult Education for the Homeless Program which identify techniques used by programs to educate homeless adults. (DoED)
- I Issue technical assistance guidance to program participants in HOME on how to use HOME funds for the permanent housing needs of the homeless. (HUD)
- Prepare and disseminate information on meeting the needs of homeless persons through the HHS/HUD jointly funded CMHS National Resource Center on Homelessness and Mental Illness. (HHS/SAMHSA/CMHS/HUD)
- Prepare and disseminate information on meeting the needs of homeless persons through the CMHS National Center for Research, Knowledge Dissemination, and Technical Assistance on Housing and Residential Supports Funded under the Community Support Program. (HHS/SAMHSA/CMHS)
- Produce and distribute a comprehensive report on VA's homelessness-related activities. (VA)
- Provide for technical assistance to PATH grantees to improve grant implementation. (HHS/SAMHSA/CMHS)
- Provide state homeless children and youth coordinators with information on available programs that provide services to homeless children and youth. (DoED)

- Provide technical assistance on Homeless and Children and youth Education projects through dissemination of exemplary project activities and national conferences. (DoED)
- Provide technical assistance and training to assist both shelter providers and health care providers in understanding and dealing with the unique medical needs and access needs of runaway and homeless adolescents. (HHS)
- Provide technical assistance to Protection and Advocacy Program grantees to improve knowledge and understanding of the legal rights and needs of homeless mentally ill individuals. (HHS/CMHS)
- I/S Provide technical assistance through regular reviews of the Homeless Children and Youth Education homeless program as implemented by State educational agencies. (DoED)
- Provide technical assistance to States and communities to market the availability of Federally owned housing for the homeless, including the homeless mentally ill. Publish annual updates of ICH Surplus Federal Properties Guide. (ICH)
- Support the development of model curricula for training professionals and paraprofessionals (including consumers) to provide services and outreach to homeless mentally ill persons. (HHS/CMHS).
- Support the development of a "best practices" guide to improve the quality of psychiatric services delivered to homeless severely mentally ill people. (HHS/CMHS)
- I/S Conduct and complete a study that examines how tenant-based Section 8 certificates and vouchers can be used in conjunction with congregate housing, shared housing, single-room occupancy housing and independent group residences to better serve persons with special needs who require on-site services. (The ultimate goal of the study is to expand the use of these programs, especially for the mentally ill.) (HUD/HHS)

# SYSTEMS BASED

S Complete the six \$26 million demonstration projects to study the effectiveness of alternative approaches to providing services and housing to homeless mentally ill individuals (HHS, in cooperation with HUD, is implementing six projects). (HHS/CMHS/HUD)

- S Conduct annual monitoring and evaluation visits to assess the operation of the McKinney Act programs. (ICH)
- S/I Conduct meetings with Adult Education for the Homeless project managers to provide technical assistance to improve curriculum, program, management, and service delivery. (DoED)
- S Conduct on-site reviews of Adult Education for the Homeless projects on a regular basis, using a Compliance Review Package developed in 1990. (DOE)
- S Conduct research on the homeless population with alcohol problems. NIAAA currently supports three major efforts: 1) a study of effective treatment of clients diagnosed as having a serious mental illness as well as an alcohol or other drug problem; 2) a study assessing patterns of alcoholism in sub-samples of homeless men and women; and 3) an empirical analysis of alcoholism and homelessness. (HHS/NIAAA)
- S/I Continue closely monitoring and evaluating each VA homelessness program, as well as other VA homelessness-related activities, in order to evaluate performance. Publish results annually. (VA)
- S/I Continue the formative evaluations of current VA homelessness programs to identify ways to improve their operation; and continue improving local program sites performance through the local innovations and insights shared at the monthly conference calls in which all sites participate. (VA)
- S Convene quarterly meetings of Federal Homes program managers to address program and policy issues. (HUD)
- S Coordinate data collection in the Shelter Plus Care and PATH programs to learn more about housing programs providing services and service programs providing housing. (HUD/HHS/Samhsa/CMHS).
- S Corporate Involvement (ICH)
- S/I Develop a major technical assistance program for States, localities, community mental health centers, and others concerning the rehabilitation of homeless severely mentally ill persons (DoED)
- S Evaluate Adult Education for the Homeless projects. (DoED)

- S Evaluate the Community Demonstration Projects for Alcohol and Drug Abuse Treatment of Homeless Individuals that will include analyses in two areas: client outcomes by individual site, and a small set of cross site analyses of limited scope. (HHS/NIAAA)
- S Evaluate the effectiveness of linking job placement and housing commitments under the McKinney job demonstrations. (DOL/HUD).
- S Evaluate the efficacy of different ways of linking drug abuse and primary health care services to homeless clients in two joint Health Care for the Homeless and NIDA projects that received grants to test such linkages. (HHS/HSA/NIDA)
- S Evaluate the HUD/VA supported Housing (HUD/VASH) initiative at its 19 locations to determine the effectiveness of different strategies for moving homeless single persons with mental illness or substance abuse problems into permanent housing. (VA)
- S Factor the evaluation results from the RWJ Chronically Mentally III demonstrations into ongoing initiatives to improve services to homeless mentally ill people. (HHS/CMHS)
- S Implement a national education initiative focused on the needs of the homeless mentally ill population and appropriate responses. (HHS/CMHS)
- S/I Increase availability of SRO units by implementing and publicizing the use of FHA mortgage insurance for properties that will be used as such. (HUD)
- S/C Increase the availability of housing for homeless persons with disabilities by emphasizing the importance of enforcing fair housing and nondiscrimination laws.
- S Monitor progress of the Cooperative Agreements for Research Demonstration Projects on Alcohol and other Drug Abuse Treatment for Homeless Persons. (HHS/NIDA)
- S Monitor the implementation of two new and eight NIMH continuation grants in developing new models of services for children and adolescents with, or at risk of, severe mental illness and homelessness. (HHS/SAMHSA/CMHS)
- Monitor the use of 1200 Section 8 rental housing certificates provided to the RWJF demonstration program combining carefully designed supportive services with suitable housing for dysfunctional homeless families to assess their impact in ending homelessness. (HUD)

- S Obtain and review interim findings as they are available from the CMHS and HUD jointly funded four-year research grant to examine the costs of developing housing for mentally ill persons (HHS/SAMHSA/CMHS/HUD)
- Oversee the implementation of two Head Start grantees that received three year demonstration grants to build capacity to address the problems of homelessness among families and determine how the results of these projects can assist other Head Start grantees. (HHS)
- S/I Participate in and promote national and local conferences to explore public and private funding and local cooperation in service delivery. (ICH)
- S/C Propose legislation to provide Section 8 vouchers or certificates as incentives for transition from homelessness to independent living. (HUD)
- S Require each State to develop its CHAS and its CMHSP in conjunction with one another in order to avoid conflicting strategies. (HUD/HHS/CMHS)
- S/C Require that applicants for McKinney assistance coordinate their projects with a locally established committee which coordinates resources for the homeless. (Item 4) (HHS/HUD)
- Review findings from the two program projects currently funded under the Demonstration Partnership program. (One provides an integrated continuum of services to 100 homeless families; the other will develop a consortium of service providers to assist 120 homeless men and enable 60 of them to obtain and retain employment). (HHS).
- S Review the HHS/IG survey of State and local homeless assistance programs and other assessments to identify potential restructuring/modifications in McKinney Act programs. (HHS/ICH)
- S Revise application procedures to make it easier for grantees to apply for HUD's competitive homeless assistance programs. Changes include: issuing a single Notice of Funding Availability for all programs; a single application packet for all programs; and a two-step application process that allows applicants to defer technical information until their request has been conditionally approved. (HUD)
- S/I Sponsor the development, evaluation, refinement, testing and dissemination of exemplary models of integrated services for the homeless severely mentally ill population. Support the study of subgroups of the severely mentally ill homeless population, such as women, minorities, and individuals with co-occurring substance abuse disorders, AIDS, or other physical illnesses. (HHS/CMHS).

- S/I To increase the number of VA's unused and underutilized properties made available for lease to homeless providers, provide new educational materials and other technical assistance regarding Title V of the McKinney Act to the relevant staff in each of VA's 172 medical centers, continue to provide technical advice and assistance to homeless providers about leasing available VA properties, and resurvey all facilities for any unreported properties and encouraging increased efforts to make unused or underutilized VA properties available for homelessness purposes. (VA)
- S/I Undertake a major technical assistance effort to aid States, regional HUD and HHS staff, local housing agencies, and mental health agencies in developing programs of housing linked with services. (HUD/HHS)
- S/I Undertake a national community education initiative to educate people about the homeless population with co-occurring alcohol, drug, and mental disorders. (Item #40) (HHS/CMHS)
- S Volunteer Efforts (ICH)

# Seattle Post-Intelligencer



A Hearst Newspaper

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# 'Jungle' poor need some help

n July 18, the city is going to buildoze "The Jungle." It is an enclave of as many as 250 ostensibly homeless people subsisting in tents and shacks, cooking on open fires and lacking sewage or garbage disposal, electricity or running water near Interstate 5 north of Spokane Street. It's clear that the city has no legal or public health option but to eliminate such an obvious hazard.

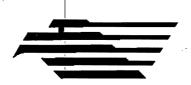
It's also clear that the city must attempt to help these people before the bulldozers arrive.

It will not be easy to find shelter and other help for The Jungle's residents. The very fact that they have taken up residence in such a camp suggests an unwillingness to seek conventional assistance. As one resident, Joe Doney, put it, "I'm happy and healthy up here. I'd rather be here than in a shelter."

In fact, when city workers and providers scheduled a meeting with residents of The Jungle, complete with free transportation to and from, only a few showed up. Indications are that among the enclave's inhabitants are those with problems of drug and alcohol abuse and mental illness.

Nonetheless, it will not be enough to plow aside and haul away the debris of the tattered ghetto. While the city is right to be concerned about the health and fire hazards created by those living there, officials would be wrong to ignore their needs.

There should be a detailed and public accounting of the efforts made to find suitable housing and other help for those whom the bulldozers will displace. Indeed, the clearing of The Jungle may offer a rare and specific public sampling of just how this city deals with its least prominent citizens.



# Interagency Council on the Homeless

## STATE CONTACTS FOR HOMELESS ISSUES

7/1/94

■ The Stewart B. McKinney Homeless Assistance Amendments Act of 1988 (P.L. 100-628, 11/7/88), Section 210(a) requires that "Each State shall designate an individual to serve as a State contact person for the purpose of receiving and disseminating information and communications received from the Council...." A list of those individuals follows.

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#### Interagency Council on the Homeless

POLICY GROUP MEETING HUD CONFERENCE ROOM 10233 TUESDAY, JULY 5, 1994 2:00 P.M.

#### **AGENDA**

- INTRODUCTIONS
- CURRENT PROJECTS AND ACTIVITIES
  - --INTERACTIVE FORUM--BUFFALO (HUD)

  - --INITIATIVE CITIES (HUD)
    D.C. INITIATIVE (ICH AND COMMUNITY PARTNERSHIP)
  - --HOMELESSNESS PREVENTION MEETINGS (FEMA)
  - --SURPLUS PROPERTY (ICH)
- GAO REPORT ON THE IMPACT OF THE MCKINNEY ACT IN SELECTED C. CITIES
- FEDERAL PLAN WORK GROUPS--UPDATE D.
  - --HOMELESSNESS PREVENTION
  - -- IMPROVING ACCESS TO MAINSTREAM PROGRAMS
  - --MENTAL HEALTH/SUBSTANCE ABUSE WORKING GROUP
  - --HEALTH CARE AND NUTRITION SERVICES
- UPDATE ON PROGRESS OF FY 1995 BUDGET AND LEGISLATIVE Ε. PROPOSALS (All agencies)



Washington, D.C. 20410

# News Release

HUD No. 94-92
Jack Flynn (202) 708-0277 x113

FOR RELEASE: Saturday, June 25, 1994

DENVER AREA TO BENEFIT FROM \$5 MILLION INNOVATIVE HOMELESS GRANT

A \$5 million Innovative Homeless grant has been awarded to the State of Colorado to help develop 395 units of individual and family housing and services for the homeless throughout the Denver Metropolitan area, HUD Secretary Henry G. Cisneros announced today.

The grant will help implement the Metro Denver Homeless

Initiative. Under the plan, 175 housing units will be made available

at Lowry Air Force Base--which is scheduled to close later this year

--and an additional 220 units at scattered sites throughout the

entire metropolitan area.

"This grant is the result of a true collaboration between HUD, the state and local governments, non-profit groups, and local residents," Secretary Cisneros said. "We believe that the Metro Denver Homeless Initiative will benefit the homeless, the greater Denver community, and serve as a model for other communities across the country facing similar problems and opportunities."

The \$5 million HUD grant will be part of an estimated \$9.5 million for the Metro Denver Homeless initiative, which includes \$500,000 from the state, \$1 million from the City of Denver, and funds from the sale of housing on the base.

The grant will expedite housing and services for homeless families and individuals. At least 80 of the 220 units will be available for occupancy quickly, and the remainder will be built or rehabilitated within a 2 year period.

Today's award will lay the foundation for a "continuum of care" approach to the problems of homelessness in the Denver area. The continuum of care creates a seamless system of services which encompasses emergency needs, transitional support as necessary, and permanent housing.

In addition, the grant will put in place an innovative performance-based system of homeless care delivery in Denver. As part of a Memorandum of Understanding, the city has agreed to create housing opportunities and provide comprehensive services, and will ensure that the related services will be provided for the life of the Initiative.

HUD has agreed to reimburse Denver only for the housing and services that are successfully provided. This performance-based system, along with similar systems being negotiated by HUD in other potential Initiative Cities, will create an innovative new model for providing services to the homeless.

The plan was developed by a metropolitan-wide group of nonprofit housing and service providers; representatives from the cities of Denver and Aurora; the State of Colorado; and Adams, Arapahoe, Boulder, Denver, and Jefferson counties.

# BACKGROUND ON THE METROPOLITAN DENVER INNOVATIVE HOMELESS AWARD

#### Metropolitan Continuum of Care

The Metropolitan Denver area is developing a full continuum of care system which will transform their current system of homeless services. In order to develop their application for the \$5 million, they established a metropolitan-wide working group made up of local nonprofit housing and service providers; the cities of Denver, Aurora, Westminster, Lakewood, Northglenn, Adams, Arapahoe, Boulder, Denver, and Jefferson counties and the Colorado State Division of Housing. The metro mayor's caucus representing 27 cities and 5 counties are supporting this effort.

#### Lowry Air Force Base

In September 1994, Lowry Air Force Base will close. The 1,866-acre facility has over 800 units of family housing, most with 3 or 4 bedrooms. In addition, there are 25 dormitory facilities that can accommodate up to 5,000 persons.

Through the Stewart B. McKinney Homeless Assistance Act, organizations that provide services and housing to the homeless have priority when the Federal government disposes of surplus property such as Lowry. As part of this process, HUD determines if the properties are suitable-essentially, whether they are safe and accessible--and HHS receives applications from non-profit groups that propose to use the properties as part of a homeless program.

#### Coordination with Denver's Lowry Re-use Plan

In the fall of 1992, 26 Aurora and Denver housing and service providers established an informal coalition called the Lowry Housing Committee in order to pursue affordable housing opportunities at the base and to move ahead in a unified fashion to apply for properties under the McKinney program.

Based on a HUD determination of suitability, the non-profits requested and HHS approved 196 family units and 89 single units for use by the homeless.

However, Denver's Re-Use Plan, recommended that 86 family units and 87 single units for the homeless would be made available. To address the difference between the Plan and the application from the non-profits, Denver and Aurora requested \$5 million from HUD's Innovative Homeless fund to provide the additional 110 units throughout the Denver Metropolitan area.

#### Successful Memorandum of Understanding

HUD and Denver have negotiated a Memorandum of Understanding on the disbursement of this \$5 million grant; the State of Colorado will be the official grant applicant. The agreement will actually produce an <u>additional</u> 110 units, for a total of 220 units at multiple locations. The following are included in the Memorandum of Understanding:

- \* A total of 395 housing units will be made available: 220 units for homeless families and individuals throughout the metropolitan area, and 86 units for families on Lowry Airforce Base and 89 units for individuals.
- \* A combination of federal, state, and local funds will be used to provide comprehensive services to homeless families using the 175 units on Lowry Air Force Base, and the 220 new units away from the base. These services will help create a continuum of care for their homeless residents.
- \* The HUD grant will expedite housing and services for homeless families and individuals. At least 80 of the 220 units will be available for occupancy quickly, and the remainder will be built or rehabilitated within a 2 year period.
- \* HUD's discussions with Denver have laid the foundation for an innovative performance-based system of homeless care delivery. The city has agreed to create housing opportunities and comprehensive services; HUD has agreed to reimburse Denver only for the housing and services that are successfully provided. This performance-based system, along with similar systems being negotiated by HUD in other potential Initiative Cities, will create an innovative new model for providing services to the homeless.
- \* Maintenance of effort will be ensured, and related services will be provided for the life of the Initiative.



#### Interagency Council on the Homeless

June 1994

USE OF BASE CLOSURE PROPERTIES FOR FACILITIES TO ASSIST THE HOMELESS: THE PRIORITY UNDER TITLE V OF THE MCKINNEY ACT

In accordance with the Stewart B. McKinney Homeless Assistance Act, the Federal Government strongly encourages and supports the use of Federally owned "surplus" real and personal property for use in programs to assist the homeless. All base closure properties determined to be suitable and available for homeless use are candidates for these programs.

Following are some of the questions that are most frequently asked about the use of base closure properties for homeless assistance programs:

1. WHAT PRIORITY DOES USE FOR HOMELESS PROGRAMS RECEIVE IN DETERMINING THE REUSE OF BASE CLOSURE PROPERTIES?

Title V of the Stewart B. McKinney Homeless Assistance Act of 1987, as amended, requires the Defense Department and other Federal agencies to give homeless assistance uses top priority of consideration over other uses for "surplus" Federally owned buildings or land (including base closure properties) which are determined to be suitable and available and which are not needed by another Federal agency. (In this publication, the term "surplus" also refers to properties which are unutilized, underutilized, or excess.)

2. DOES AN APPLICANT HAVE TO APPLY FOR AN ENTIRE BASE UNDER THIS PROGRAM?

No. An applicant should apply only for what it can productively use for the proposed program. In accordance with the requirements of Title V, assistance to the homeless will receive priority consideration. The Federal government encourages collaboration between homeless assistance providers and others involved in the community reuse planning process.

### 3. WHAT HAPPENS IF THERE ARE STRONG VIEWS IN THE COMMUNITY FOR ALTERNATE USES OF THESE PROPERTIES?

Collaboration between homeless assistance providers and the neighboring community is advisable. Those interested in the reuse of bases scheduled to be closed should become involved in the local reuse planning process. (See Question 12 below for additional information.)

#### 4. WHO IS ELIGIBLE TO APPLY FOR TITLE V PROPERTIES?

Nonprofit organizations, units of local government, and States are eligible to apply to use all or portions of these properties for the homeless. ("Homeless" is defined in Title I of the McKinney Act and 45 C.F.R. Part 12a.)

#### 5. WHAT IS REQUIRED IN AN APPLICATION?

Generally, an applicant must provide proof of its eligibility; fully describe the proposed program to justify the amount of property being requested, the modifications to be made to the property, and its ability to finance and operate the program; and respond to general questions on environmental issues. It must certify its compliance with certain conditions, such as Federal non-discrimination laws and requirements. The applicant must also inform the applicable unit of general local government responsible for providing sewer, water, police and fire services, in writing, of its proposed program.

#### 6. HOW DOES TITLE V WORK?

The McKinney Act requires all Federal landholding agencies to provide a quarterly listing of all unutilized, underutilized, excess and surplus properties to the Department of Housing and Urban Development ("HUD").

HUD then reviews the list of reported properties and determines which of these properties are "suitable" for use as facilities to assist the homeless. Each Friday, HUD publishes a list in the Federal Register which briefly describes properties that it has determined to be suitable and which the reporting agency has indicated are available. (The Federal Register listing also identifies properties reported to HUD that are determined to be unsuitable or unavailable.) All base closure properties

are reported to HUD and will appear on HUD's list before the property is to be vacated. Contact your local HUD office or call 1-800-927-7588 to receive information on properties in your area.

Eligible applicants may then express written interest directly to the Department of Health and Human Services ("HHS") for suitable and available properties listed by HUD. (The expression of interest should identify the specific property, briefly describe the proposed use, include the name of the organization and indicate whether it is a public body or private nonprofit organization, and provide the Federal Register date, if known.)

#### 7. WHAT IS THE DEADLINE FOR FILING AN APPLICATION?

Applicants have 60 days from the date of the Federal Register publication to express this written interest in a particular property, and an additional 90 days from the date of HHS's receipt of that interest to file an application with HHS. However, because each complete application must be evaluated within 25 days of receipt, each applicant will have a different application deadline based on the date the expression of interest is received. Applications must be evaluated on a "first-come, first-serve" basis.

It is imperative that homeless assistance providers meet the aforementioned deadlines for submitting written expressions of interest and applications to HHS if they are interested in taking full advantage of the priority for homeless use under Title V. Under Title XXIX of the National Defense Authorization Act for Fiscal Year 1994 (the "Pryor Amendment"), the military departments may give a local redevelopment authority one year to incorporate the remainder of the property into its redevelopment plan if: (1) no homeless assistance provider expresses an interest to HHS in a property within the allotted 60 days; (2) there are expressions of interest by providers, but no application is received by HHS from such providers within the subsequent 90-day application period (or within the longer application period if HHS has granted an extension); or (3) HHS rejects all applications for a specific property. During the allotted one-year period, surplus properties not already approved for homeless reuse will not be available for homeless assistance unless such homeless assistance is included in the local redevelopment authority's plan. The surplus property will also not be advertised by HUD as suitable during this one-year period. (If the local redevelopment authority does not express in writing its interest in a specific property during the allotted period, the property may then be reported to HUD as available for homeless assistance and listed in the Federal Register as suitable and available after the base closes following the previous McKinney Act procedures.)

#### 8. WHAT ELEMENTS DOES HHS USE TO EVALUATE APPLICATIONS?

HHS reviews all applications on the basis of the following elements, which are listed in descending order of priority. (Subparagraphs (d) and (e) are of equal importance.)

- a. <u>Services offered.</u> The extent and range of proposed services, such as meals, shelter, job training, and counseling.
- b. Need. The demand for the program and the degree to which the available property will be fully utilized. (Note: The need element is not intended to encourage applicants to apply for a larger portion of the available property than can be productively used, but to explain how the specific portion of the property being applied for will be fully utilized. The need element will be considered in conjunction with the other elements listed.)
- c. <u>Implementation time</u>. The amount of time necessary for the proposed program to become operational.
- d. <u>Experience.</u> Demonstrated prior success in operating similar programs and recommendations attesting to that fact by Federal, State and local authorities.
- e. <u>Financial Ability</u>. The adequacy of funding that will likely be available to run the program fully and properly and to operate the facility.

### 9. WHAT HAPPENS IF MORE THAN ONE HOMELESS ORGANIZATION APPLIES FOR A PARTICULAR PROPERTY?

As noted previously, HHS processes applications on a "first-come, first-serve" basis. If one or more complete applications are received for a particular property within five days of receipt of the initial complete application, HHS convenes an objective review panel to rank them, based on the elements listed above. Each application is reviewed on its merits.

Applications received subsequent to a decision to approve an application for a particular property are returned.

#### 10. WHAT HAPPENS AFTER HHS APPROVES THE APPLICATION?

If an application is approved, an occupancy document is negotiated between the applicant and HHS or the appropriate Federal landholding agency, depending on the category of property. Individual landholding agencies may have different procedures governing the terms of these agreements.

The standard term for an HHS lease is 5 years, with one 5-year renewal option, although longer terms, up to 20 years, may be approved if sufficient justification is provided. Deeds executed by HHS contain a 30-year period of restrictions. (A private nonprofit wishing to acquire a surplus property by deed must be certified as tax-exempt under Section 501(c)(3) of the Internal Revenue Code.)

Leased property is returned to the Federal Government when the lease agreement expires or if the lessee fails to comply with its terms. Deeded property will revert to the Government if the grantee fails to comply with the terms and conditions of the deed.

### 11. WHAT TYPES OF PROGRAMS MAY HOMELESS PROVIDERS OPERATE ON THESE PROPERTIES?

Properties may be used for a wide variety of programs and services for homeless people, including, but not limited to, emergency shelters, transitional housing (with occupancy limited to 24 months), food banks, job training, storage facilities, or administrative space. All programs and activities must be operated in a manner that is consistent with Federal civil rights and non-discrimination laws.

An applicant applying for a <u>lease or permit</u> for a particular property is not required to comply with local zoning requirements but must comply with all other local laws and regulations. However, applicants applying for a <u>deed</u> of a particular property must also comply with local zoning requirements.

### 12. WHAT HAPPENS IF NO APPLICATIONS ARE RECEIVED OR APPROVED FOR HOMELESS ASSISTANCE USES?

If no completed applications or requests for extensions have been received by HHS within 90 days from the date of the last expression of interest, or if HHS disapproves all of the applications, disposal may proceed in accordance with applicable law. In the case of base closure properties, the Department of Defense works with local communities affected by the closure to facilitate the development of a base reuse plan and related adjustment strategies. Local officials are strongly encouraged to canvass local homeless providers for their facility needs and invite their participation in the local reuse and planning process. Sponsors of homeless assistance programs are also encouraged to become involved in this process to learn more about the properties involved.

### 13. HOW CAN I BECOME INVOLVED IN PLANNING FOR THE REUSE OF A BASE THAT WILL BE CLOSED IN MY COMMUNITY?

The Department of Defense encourages the establishment of "reuse committees" with broad representation from neighboring communities.

committees are responsible for planning, coordinating, and implementing local adjustment efforts and monitoring the closure process on behalf of the Community leaders, homeless providers, and community. others interested in participating in the local planning process should contact the chairperson of the local reuse committee. Information on existing committees is available from the Office of Economic Adjustment, 400 Army Navy Drive, Suite 200, Arlington, VA 22202, (703) Homeless providers should also call the Community Planning and Development Director of the local HUD office to express their interest in becoming involved in reuse planning.

The recommendations of the reuse committees do not supersede the priority of homeless-related reuse purposes required under the McKinney Act.

#### 14. WHERE CAN I GET ADDITIONAL INFORMATION?

The military departments will work with communities affected by base closures to identify eligible applicants. They will also conduct timely outreach workshops to educate homeless providers about the land

and buildings that will be made available and the application process for acquiring such land and buildings.

For general questions about the Title V program, information about suitability criteria, the status of HUD's review of individual properties, or to be put on HUD's mailing list to be informed as properties become available in your area, call HUD at its toll-free number-1-800-927-7588--or write to: Office of Special Needs Assistance Programs, U.S. Department of HUD, Room 7262, 451 Seventh Street, S.W., Washington, DC 20410. (NOTE: HUD's Title V regulations can be found at 24 C.F.R. Part 581.)

For information about the Title V application process or the status of applications for properties which have appeared on HUD's list, call HHS at (301) 443-2265 or write to: U.S. Department of Health and Human Services, U.S. Public Health Service, Division of Health Facilities Planning, Room 17A-10, Parklawn Building, 5600 Fishers Lane, Rockville, MD 20857. (NOTE: HHS's Title V regulations can be found at 45 C.F.R. Part 12A.)

For general information about the Defense Economic Adjustment Program and the base closure and realignment process, call the Office of Economic Adjustment at (703) 604-6020 or write to: Office of Economic Adjustment, 400 Army Navy Drive, Suite 200, Arlington, VA 22202.

For specific information on military properties, contact the appropriate service branch:

Air Force Properties -- Headquarters
Air Force Base Conversion
Agency
1700 N. Moore Street
Suite 2300
Arlington, VA 22209-2802
(703) 696-5000

Army Properties

-- Headquarters
U.S. Army Corps of Engineers
ATTN: CERE-C
Washington, DC 20314-1000
(202) 272-0520

#### Navy Properties

-- Naval Facilities Engineering Command ATTN: Code 241 200 Stovall Street Alexandria, VA 22332 (703) 325-0474

Various Federal agencies administer other programs that make Federal property available for use in homeless assistance programs. These programs include such resources as Federally acquired foreclosed homes from HUD-FHA, VA, and the Farmers Home Administration and surplus personal property.

HUD-FHA properties -- Contact the local HUD Field Office (Office of Community Planning and Development) listed in the blue pages of your local telephone directory under U.S. Government or call (202) 708-1226.

<u>Department of Veterans Affairs (VA) properties</u> -- Contact the local VA Regional Office listed in the blue pages of your local telephone directory under U.S. Government or call (800) 827-1000.

Farmers Home Administration (FmHA) properties -- Contact the local FmHA county supervisor or call (202) 720-1466 for a listing of State FmHA contacts.

Surplus Federal Personal Property Donation Program -- Contact the nearest State Agency for Surplus Property or call the General Services Administration (Office of Property Management) at (703) 305-5234.

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Report to the Chairman; Subcommittee on Housing and Urban Arians; Committee on Banking, Housing and Urban Affairs, U.S. Senare

Meay 1994

## HOMBUBSINDS

McKinney Act
Programs Provide
Assistance but Are Not
Designed to Be the
Solution

